5-Consultation and Coordination



CHAPTER 5 CONSULTATION AND COORDINATION

INTRODUCTION

During the planning process for this Resource Management Plan Amendment (RMPA)/ Environmental Impact Statement (EIS), formal and informal efforts were made by the Bureau of Land Management (BLM) to involve other Federal agencies, State and local governments, and the public. BLM initiated the planning process in November 2004 by requesting comments to determine the scope of issues and concerns that needed to be addressed during the studies and in the document. As part of the resource inventory, members of the interdisciplinary team formally and informally contacted various relevant agencies to request data to supplement BLM's existing resource database. The sections of this chapter describe these efforts including the consultation required, how this RMPA/EIS is consistent with other finalized plans. public participation activities throughout the process, and public review of the Draft RMPA/EIS.

CONSULTATION AND COORDINATION

Coordination with other agencies was accomplished through communications, meetings, and other cooperative efforts between the interdisciplinary team and involved Federal, State, and local agencies and organizations.

Cooperating agencies for this EIS are the New Mexico Department of Agriculture, New Mexico Department of Game and Fish (NMDGF), New Mexico State Land Office, Chaves County, Eddy County and Lea County.

Consultation with the U.S. Fish and Wildlife Service (USFWS) is required by the Fish and Wildlife Coordination Act (16 USC Sec. 661 et seg.) and Endangered Species Act of 1973 (16 USC Sec 1531 et seq.) prior to initiation of any project by BLM that may affect any Federally-listed special status species or its designated critical habitat in accordance with Section 7 of the Endangered Species Act of 1973. This RMPA/EIS is considered a major planning effort, and consultation was initiated. As part of data collection, BLM requested and the USFWS provided a list of Federally-listed species that may occur in Chaves, Eddy, Lea, and Roosevelt Counties. This letter is on file in the BLM Pecos District Office. The Biological Assessment was completed and is located in Appendix 10 of this RMPA. The Biological Assessment and associated correspondence will be on file at the BLM Pecos District Office.

The NMDGF and the New Mexico Natural Resources Department also have been contacted in regard to Statelisted threatened and endangered plant and animal species. This is consistent with legislation protecting State-listed species. Coordination and consultation with the State will continue throughout the planning process and during implementation of the RMPA.

In 2004, BLM contacted the Mescalero Apache Tribe, Apache Tribe of Oklahoma, Kiowa Tribe, and Comanche Tribe to notify them that an RMPA/EIS was being prepared for the Special Status Species Amendment. BLM provided information about the Plan for developing the cultural resource components of the RMPA/EIS, and requested that the tribe identify any

traditional cultural places and resources that should be considered, as the Plan was prepared. BLM also offered the tribes an opportunity to assist in preparation of the RMPA/EIS. These tribes and the Ysleta del Sur Pueblo were contacted again in 2005.

CONSISTENCY WITH OTHER PLANS

BLM planning regulations require that RMPs be "consistent with officially approved or adopted resource-related plans, and the policies and procedures contained therein, of other Federal agencies, State and local governments, and Indian tribes, so long as the guidance and RMPs also are consistent with the purposes, policies and programs of Federal laws and regulations applicable to public lands" (43 CFR 1610.3-2). In order to ensure such consistency, finalized plans were solicited from Federal, State, and local agencies as well as Tribal governments listed in Table 5-2.

These same agencies received copies of the Draft RMPA/EIS for review and comment. Section 202 of the FLPMA requires the BLM to coordinate land use planning activities with other Federal agencies. State and local governments. and Indian tribes. FLPMA also requires BLM to ensure that consideration is given to non-BLM plans that are pertinent to the development of the RMPA, assist in resolving inconsistencies between Federal and non-Federal government plans, and to provide for meaningful public involvement of other Federal agencies, State and local government officials, and Indian tribes in the development of the RMPA. There are no known inconsistencies between any of the alternatives and officially approved and adopted resource-related plans of other Federal agencies, State and local

governments, and Indian tribes. Coordination and consultation will continue throughout the planning process and implementation of the RMPA.

PUBLIC PARTICIPATION

Identification of Issues

The public participation process for the RMPA/EIS has been ongoing throughout the development of the RMPA/EIS and will continue to the Record of Decision. In addition to formal public participation activities, informal contacts occur frequently with public land users, industry, and interested persons through meetings, field trips, telephone calls, or letters. All public participation applicable to the RMPA/EIS has been documented and analyzed as part of the planning process and kept on file in the Pecos District Office.

The RMPA/EIS and scoping process began on November 18, 2004, with the publication in the Federal Register of BLM's Notice of Intent to amend the RMP, prepare an EIS, and conduct public scoping meetings. This notice invited the general public as well as Federal, State, and local government agencies to identify issues and submit comments regarding the RMPA/EIS. In addition to the Notice of Intent, the BLM prepared a scoping notice to send to interested parties. The scoping notice included a brief letter from the Pecos District Manager. The notice provided background information, announced the preparation of the RMPA and EIS, explained the planning process, project schedule, agency responsibilities, and announced the public scoping meetings and other public participation opportunities.

The scoping notice was distributed to over 400 agencies, interested organizations, and individuals by early December 2004. The mailing list has been and will continue to be reviewed and updated throughout the RMPA/EIS process. Also, a media release introducing the project and announcing the scoping meetings was prepared and issued on November 24, 2004, by the BLM to local and regional newspapers, television, and radio. Four public scoping meetings were held in January 2005 to obtain input on issues and planning criteria, and determine the scope of the RMPA/EIS. Several displays illustrating or explaining components of the RMPA/EIS were stationed around the meeting room for those in attendance to review. Each meeting began with a presentation by BLM representatives after which comments and questions were received from the public. Table 5-1 summarizes the public meeting attendance.

In addition to the comments received during the meetings, a total of 10 comment forms and letters were submitted to BLM. Scoping ended on February 4, 2005; however, additional comments were accepted after that date. A Summary Scoping Report was issued in April 2005 that described the scoping process and summarized the public comments and issues obtained.

Public Review of the Draft RMPA/EIS

On October 20, 2006, BLM released the Draft RMPA/EIS for a 90-day public review period which closed on January 18, 2007. The document was sent to the entities listed in Table 5-3.

Concurrent with the distribution of the Draft RMPA/EIS, a BLM Notice of Availability was published in the *Federal Register* along with the U.S. Environmental Protection Agency's

Notice of Availability. The RMPA/EIS was prepared by an interdisciplinary team of environmental planning and resource specialists. Table 5-4 is a list of the team members, titles, and responsibility associated with the RMPA/EIS.

BLM hosted five formal public open houses during the 90-day review in an effort to gather public comment and answer questions regarding the Draft RMPA/EIS. See Table 5-2. During the public meetings, BLM staff recorded five oral comments. BLM received 13 comment letters during the 90-day review period.

Comments, including names and street addresses of respondents, are available for public review at the BLM Pecos District Office, 2909 West Second Street, Roswell, New Mexico, 88201, during regular business hours (7:45 a.m. to 4:30 p.m.), Monday through Friday, except holidays.

Proposed RMPA/Final EIS

All written and oral comments received during the 90-day period were compiled, analyzed, and summarized. The Proposed RMPA/Final EIS (RMPA/FEIS) was prepared and provides responses to the comments received on the Draft RMPA/EIS in Appendix 11. The PRMPA/FEIS contains additional information to support the responses to the comments.

Following the publication of a Notice of Availability in the Federal Register, distribution of the RMPA/FEIS, a 60-day Governor's Consistency Review, and a 30-day protest period, the BLM will issue a Record of Decision summarizing the findings and decisions regarding the preferred alternative and its determination regarding compliance with NEPA and other regulations. Also, the RMPA will be prepared to document the

management planning process for the Special Status Species RMPA.

TABLE 5-1					
PUBLIC SCOPING MEETING ATTENDANCE AND COMMENTS					
Meeting Date	Meeting Location	Number in Attendance*			
January 11, 2005	Student Union, Eastern New Mexico	7 111011100			
	University, Portales, New Mexico	2			
January 13, 2005	Roswell Field Office, Roswell, NM	15			
January 18, 2005	Pecos Village Conference Center, Carlsbad,				
	New Mexico	19			
January 20, 2005	Hobbs Public Library, Hobbs, New Mexico	9			
	Economic Profile System Workshops				
February 9, 2005	Roswell Convention & Civic Center, Roswell,				
	New Mexico	8			
February 10, 2005	Pecos Village Conference Center, Carlsbad,				
	New Mexico	17			
*Members of the public, not BLM staff.					

TABLE 5-2 PUBLIC MEETING ATTENDANCE				
Meeting Date	Meeting Location	Number in Attendance*		
November 9, 2006	Hobbs Public Library, 509 North Shipp Street, Hobbs, NM	1		
November 16, 2006	Chaves County Commission Chambers, 1 St. Mary's Place, Roswell, NM	17		
November 21, 2006	Carlsbad Public Library, 101 South Halagueno Street, Carlsbad, NM	3		
November 28, 2006	Artesia Community Center, 512 North 8 th Street, Artesia, NM	6		
November 30, 2006	Midland Center,105 North Main Street, Midland, TX	4		
*Members of the public, not BLM staff				

TABLE 5-3 LIST OF DOCUMENT RECIPIENTS

FEDERAL

Department of Agriculture

Agriculture Research Service

Animal Damage Control

Farm Service Agency

Rural Development Office

Natural Resources Conservation

Service

Department of Commerce

Department of Defense

Department of the Air Force

Cannon AFB

Department of Energy

Waste Isolation Pilot Plant

Department of the Interior

Bureau of Indian Affairs

Bureau of Land Management

Resource Advisory Council

Bureau of Reclamation

Fish and Wildlife Service

National Park Service

Carlsbad Caverns National Park

Natural Resources Library

Office of Environmental Policy and

Compliance

Environmental Protection Agency

NEW MEXICO STATE AGENCIES

Agriculture Department

Agricultural Programs and Resources Division

Livestock Board

Bureau of Mines and Mineral Resources Commerce and Industry Department

Department of Finance and Administration

Office of Cultural Affairs

Museum of New Mexico

Historic Preservation Division

Department of Game and Fish

Energy and Minerals Department

Forestry and Resources Conservation

Division

Energy Conservation and Management

Division

Mining and Minerals Division

Oil. Gas. and Minerals Division

Park and Recreation Division

Governor's Office

Environment Department

Environmental Protection Division

Waste and Water Management Division

Surface Water Quality

Highway and Transportation Department

Human Services Department

Office of Indian Affairs

Land Office

Commissioner's Office

New Mexico State University

State Engineer Office/Interstate Stream

Commission

Taxation and Revenue Department

University of New Mexico

CONGRESSIONAL DELEGATION AND NEW MEXICO STATE LEGISLATORS

U.S. Senator Jeff Bingaman

U.S. Senator Pete V. Domenici

U.S. Congressman Steve Pearce

State Senator, District 27

State Senator, District 32

State Senator, District 33

State Senator. District 34

State Senator, District 41

State Senator, District 42

State Representative, District 55

State Representative, District 57

State Representative, District 58

State Representative, District 61

State Representative, District 62

State Representative, District 66

LOCAL AND REGIONAL GOVERNMENTS, AGENCIES, AND INDIAN TRIBES

Apache Tribe of Oklahoma

Chambers of Commerce for Artesia, Eunice,

Hobbs, Jal, Lovington, Roosevelt

County, Roswell, Roswell Hispano,

Tatum

Chaves County Commissioners

Public Land Advisory Committee

Cities of Artesia, Carlsbad, Eunice, Hobbs,

Jal, Lovington, Portales, Roswell, Tatum

Comanche Indian Tribe

Eddy County Commissioners

Lea County Commissioners

Kiowa Tribe

Mescalero Apache Tribe

Roosevelt County Commissioners

Soil and Water Conservation Districts Chaves, Border, Hagerman-Dexter, Lea, Roosevelt, Carlsbad, Central Valley, Penasco Towns of Dexter, Hagerman Ysleta del Sur Pueblo

OTHER GROUPS/INDIVIDUALS

Audubon – New Mexico **BLM Grazing Permittees BLM Mineral Lease Holders** Central Valley Electric Cooperative Chihuahuan Desert Conservation Alliance **Desert Roughriders Forest Guardians** Independent Petroleum Association of New Mexico Lea County Electric Cooperative New Mexico Cattle Growers Association New Mexico Farm & Livestock Bureau New Mexico Natural History Institute New Mexico Off Highway Vehicle Alliance New Mexico Oil and Gas Association New Mexico Public Lands Council New Mexico Wilderness Alliance Quail Unlimited Quivira Coalition Roosevelt County Electric Cooperative Sierra Club - New Mexico Southwest Center for Biological Diversity T&E, Inc. The Nature Conservancy Western Land Exchange Project Wildlife Management Institute

TABLE 5-4					
LIST OF PREPARERS AND REVIEWERS					
NAME	RMPA ROLE/ RESPONSIBILITY	EDUCATION	EXPERIENCE		
PECOS DISTRICT/ROSWELL FIELD OFFICE					
Howard Parman	Team Leader, Planning	BS Forestry, Oklahoma	29 years with BLM in		
l lowara r arman	Coordinator	State University	Forestry, Public Affairs &		
	o o o i a i i a i o i	State Shiverency	Planning		
Janet Graham	Geographic Information	BS Physical Education,	24 years with BLM in GIS		
	System	Eastern New Mexico Univ.	, , , , , , , , , , , , , , , , , , , ,		
Pat Flanary	Cultural Resources	BA Anthropology,	17 years with BLM in		
-		Southern Methodist	Archeology		
		University			
Jerry Dutchover	Solid Minerals	BS Geology, New Mexico	24 years with BLM in Fluid		
		State University	& Solid Minerals		
Al Collar	Fluid Minerals/Salable	BS Geology	25 years with BLM in Fluid		
	Minerals	Arkansas Tech University	Minerals, Solid Minerals,		
			HazMat, Safety and IT. 2		
DUI Marine	De ana ati an Atiana I	0	years with DOD in HazMat.		
Bill Murry	Recreation/Visual	2 years Colorado	16 years with BLM, Park		
	Resources	Northwestern Community College	Manager & Outdoor Recreation Planner		
Michael McGee	Soil, Water, Air	BS Geology, New Mexico	13 years with BLM in Fluid		
Wildriaer Widdee	Joli, Water, All	State University	Minerals, Solid Minerals,		
		State Grilversity	and Soil/Water/Air		
Irene Gonzales	Lands/Access	BLM Lands School	BLM- 30 years, 26 years in		
		(Realty)	Lands program		
Doug Burger	Pecos District Manager	BS Wildlife & Range Texas	27 years with BLM, 17 yrs in		
		Tech	Management		
	PECOS DISTRIC	T/CARLSBAD FIELD OFFIC			
Steve Daly	Range Management	BS Wildlife Science New	BLM - 24 years in Range &		
	Vegetation	Mexico State University	Soil/Water/Air		
	Noxious Weeds				
Steve Bird	Wildlife/ Threatened &	BS Wildlife Science New	5 years with BLM		
T A11	Endangered Species	Mexico State University	0 30 50 10		
Ty Allen	Wildlife/ Threatened &	BS Biology Texas	3 years with BLM		
	Endangered Species	Christian University MS Biology Sul Ross State			
		University			
LAS CRUCES DISTRICT OFFICE					
Rena Gutierrez	Writer/Editor (Zone)	B.A., Journalism & Mass	BLM – 29 years		
		Communications, New			
		Mexico State University			